BUDGET 2024-2027

Investing in today. Empowering tomorrow.

2024-2027 Draft Budget



Draft Budget Presentation

Municipality of Chatham-Kent 2024–2027 Draft Multi-Year Budget Presentation

November 15, 2023







Revised Budget Process - Strong Mayor Powers

- Due to the recent extension of Strong Mayor Powers to Chatham-Kent, some revisions to the Budget process are required.
- Under the Municipal Act and related regulations, the Mayor is required to present a budget to Council.
 - The Mayor has issued a direction to the CAO and CFO to prepare and present this budget tonight. This is the same budget that would have been presented by Administration.
 - Council has 30 days to review and amend the Budget.
- Once Council has completed its review and amendments to the Budget, the motion passed by Council will no longer "approve" the Budget.
 - Rather, Council will pass a motion to end its review and amendment process.
- This will then open a 10 day time period for the Mayor to veto any amendments. The Mayor can shorten this time period if he does not wish to veto any amendments.

If the Mayor does veto any amendments, Council will have 15 days to attempt to override any Mayoral vetoes, but a 2/3^{rds} vote is required.

Strategic Plan

Council Term Priorities



Council Term Priorities -Deliver Excellent Service

We will deliver excellent service by creating a capable, sustainable, and efficient administration that is connected to the community and our government partners.

- Invest in staff
- Foster a culture of continuous improvement
- Improve communication and civic engagement
- Strategize intergovernmental advocacy
- Maintain financial sustainability



Council Term Priorities -Grow our Community

We will grow our community with a focus on housing, infrastructure, services, workforce, and business expansion we need to thrive.

- Reduce barriers for affordability and attainability of housing supply
- Ensure an ample supply of available serviced land and strategic investments related to infrastructure maintenance, renewal and expansion
- Strategic investments to diversify, rationalize assets and level of services
- Implement strategies to attract, retain and expand business and skilled workforce across all sectors
- Plan and advance Downtown Renewal Projects





Council Term Priorities -Promote Community Safety & Well-Being

We will promote inclusion and the quality of life for "all ages and stages" in our community with investments and programming in arts, heritage, recreation, social and health services.

- Collaborate and invest in arts, culture and heritage
- Provide supports for vulnerable community members and emergency preparedness
- Coordinate emergency and health services for delivery of community safety programming / services
- Develop policies to create an "all ages all abilities" community
- Advance Diversity, Equity, Inclusive & Justice and Truth & Reconciliation
- Explore new and enhance existing recreational opportunities





Council Term Priorities -Ensure Environmental Sustainability

We will ensure the environmental sustainability of C-K by preserving the natural environment, reducing our carbon footprint, and increasing the resilience to climate change impacts.

- Lead by example to reduce climate footprint and increase resiliency of Municipal operations
- Enhance community resiliency to climate change impacts
- Promote community transition to a cleaner energy future
- Preserve natural heritage
- Improve sustainable mobility



8



Agenda

Multi-Year Budget Process

Budget Summary

- Public Engagement
- Operating
- Assessment Growth
- Consumer Price Index
- Capital Budget
- Tax Information
- Ontario Municipal Financial Sustainability
 - Other Information





Multi-Year Budget

Key Inputs & Process



Multi-Year Budgeting Benefits

- Alignment of longer-term goals and objectives with longer-term funding plans
- Enables Council to implement multi-year vision
- Greater certainty is provided to taxpayers and residents about the future direction of taxes and the timing of implementation of the Council approved Strategic Plan
 - Improved accountability and transparency over spending plan changes

Key Inputs to Multi-Year Budgeting

Align process with Council Priorities and Business Plans

Focus on desired program and service delivery levels

Assets' life expectancy and new assets (AMP)

Budget drivers & external factors

Pre-budget engagement



Annual Budget Updates

An important element of multi-year budgeting is the annual update process

- Opportunity to adjust the budget to provide flexibility for special events or circumstances that require funding and resource adjustments
- Required by Municipal Act, 2001 to review and re-adopt the budget for that year
- Tax Rate Stabilization Reserve to address unexpected future events or new Council initiatives
 - Annual update process focuses on three types of budget amendments

Types of Budget Amendments

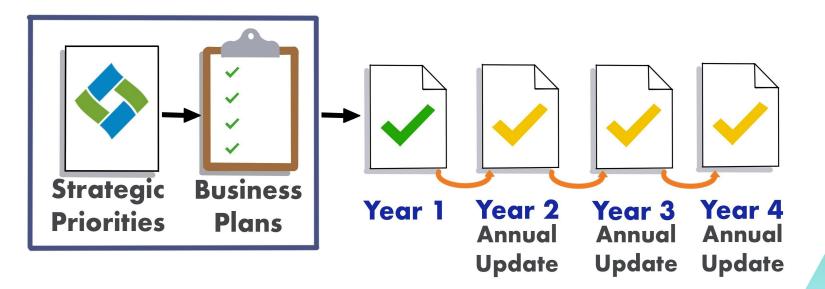
1. New Council Direction New Council priorities impacting municipal services that require amendments to business plans and budgets after the approval of the multi-year budget

> **2. Cost Driver** A corporate budget shortfall or surplus as a result of unanticipated changes in economic conditions

3. New or Changed Regulation

A new or changed legislation or regulation with a financial impact to the municipality

An Integrated, Long-Term Approach



Multi-Year Budget Video



Public Engagement

Survey Results



2024–2027 Multi-Year Budget Surveys



Survey Highlights:

Long Term Debt

65.4% of respondents agree with the use of long-term debt to fund projects in some degree.



Cultivating Growth

2024–2027 Multi-Year Budget Surveys

The following topics were asked about in the public surveys and **did not** receive support from the majority of respondents.

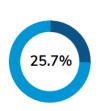
Library Fines

Only 28.6% of respondents are in favour of eliminating overdue fines at the Chatham-Kent Public Library.



Emergency Shelter

Only 25.7% of respondents are comfortable with an increase in taxes to support the ongoing operation of the emergency shelter.



The following topics were asked about in the public surveys and **did** receive support from the majority of respondents.

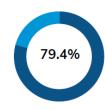
Affordable Rental Housing

64.7% of respondents are supportive of using underutilized municipal land parcels and buildings to develop affordable rental housing.

64.7%



79.4% of respondents would support an increase in summer camp fees if subsidies are available to support families in financial need.



Cultivating Growth Shore

Operating Budget Summary

Draft 2024–2027 Multi-Year Budget Revenues, Expenses & Staffing





2024–2027 Multi-Year Budget Process

April 2023	May 2023	May & October 2023	June – October 2023	November 2023	November 2023	November - December 2023
Direction	Preparation	Survey	Internal Staff Review	Draft Budget Presentation	Public Consultation	Budget Committee Deliberations
Budget direction	The budget is	Budget surveys are	The budget is reviewed	The draft budget is	Administration	Taking into consideration
is received from	prepared taking	made available online to	by the executive	presented to Council	consults with the	feedback gathered
Council.	into consideration	gather public opinion on	management team	and the public and is	public to ensure	through public
	Council's direction	the services that matter	ensuring the budget	published on	residents have an	consultations, the draft
	and term priorities.	most to the residents of	aligns with Council's	Chatham-Kent's	opportunity to ask	multi-year budget is
		Chatham-Kent and to	priorities and analyzed	website.	questions and	debated at Budget
		gather input on potential	against ongoing trends,		provide feedback	Committee and alterations
		service changes	comparators and bench		on the draft multi-	are made where
		highlighted in the	markers for effective		year budget.	necessary. Once Budget
		budget.	planning and decision			Committee has approved
			making,			the budget it is then
						referred to Council for final
						approval.

2024–2027 Multi-Year Draft Budget Increase

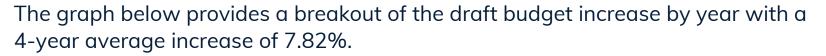
The table below provides a breakout of the draft budget increase by category and the resulting impact on the average residential property.

	2024–2027 Annual Average Rate Impact %	Average Annual Household Impact*	Average Annual Impact per 100,000 of Assessment
Maintain Existing Services	2.17%	\$82	\$46
Police Services Operational Review Implementation	1.20%	\$45	\$26
Investments in Strategic Reserves	0.27%	\$10	\$6
Investments in Tax Rate Stabilization Reserve	0.38%	\$14	\$8
Ontario Municipal Partnership Funding Change	0.07%	\$3	\$1
Captial - Asset Management Plan	2.95%	\$111	\$63
Business Cases Recommended to Council	0.78%	\$29	\$17
Recommended 2024–2027 Average Annual Budget	7.82%	\$294	\$167

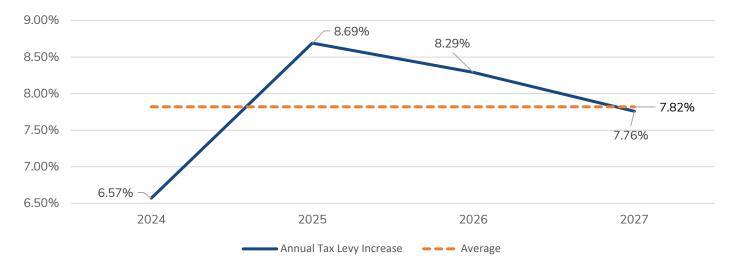
* Based on 2016 MPAC Assessment

Cultivating Growth, Shore

2024–2027 Multi-Year Draft Budget Increase



2024-2027 Multi-Year Budget Annual Tax Levy Increase



Cultivating Growth, Shore

Draft 2024–2027 Multi-Year Budget by Department

Chatham-Kent

		2023	2024	2025	2026	2027
Department	2022 Actuals	Approved	Proposed	Proposed	Proposed	Proposed
		Budget	Budget	Budget	Budget	Budget
Expenses						
Mayor & Council	\$1,230,857	\$1,406,485	\$1,404,530	\$1,412,528	\$1,420,099	\$1,427,730
Chief Administrative Office	\$11,184,424	\$12,150,211	\$13,135,485	\$14,130,393	\$14,614,816	\$15,097,799
Development Services	\$12,047,563	\$6,864,729	\$6,551,540	\$6,568,680	\$6,572,506	\$6,573,305
Health & Human Services	\$136,816,624	\$141,569,521	\$147,170,035	\$143,709,303	\$142,406,122	\$142,770,040
Corporate Services	\$9,703,625	\$11,188,921	\$11,798,782	\$11,754,887	\$11,751,115	\$11,966,860
Finance, Budget, Information Technology &						
Transformation	\$16,041,963	\$16,222,211	\$16,953,078	\$17,392,505	\$18,637,372	\$19,898,489
Fire & Emergency Services	\$34,365,939	\$33,391,784	\$34,062,278	\$34,754,932	\$35,378,173	\$35,912,491
Infrastructure & Engineering Services	\$109,155,369	\$111,571,901	\$115,127,793	\$116,949,822	\$119,914,727	\$120,516,869
Non Departmental	\$13,668,850	\$22,142,044	\$35,330,064	\$51,423,303	\$68,537,791	\$86,472,998
Police Services	\$34,023,876	\$37,565,468	\$39,731,284	\$41,702,643	\$43,195,435	\$44,019,299
Total Expenses	\$378,239,089	\$394,073,275	\$421,264,870	\$439,798,996	\$462,428,158	\$484,655,880

Draft 2024–2027 Multi-Year Budget by Department

Chatham-Kent

Department	2022 Actuals	2023 Approved Budget	2024 Proposed Budget	2025 Proposed Budget	2026 Proposed Budget	2027 Proposed Budget
Revenues						
Mayor & Council	(\$26,145)	(\$17,371)	(\$17,371)	(\$17,371)	(\$17,371)	(\$17,371)
Chief Administrative Office	(\$1,391,939)	(\$1,678,253)	(\$1,633,051)	(\$1,738,978)	(\$1,735,180)	(\$1,735,435)
Development Services	(\$8,800,005)	(\$3,011,663)	(\$3,188,979)	(\$3,200,592)	(\$3,210,623)	(\$3,220,869)
Health & Human Services	(\$110,706,359)	(\$113,322,642)	(\$118,649,448)	(\$116,091,459)	(\$115,815,795)	(\$116,336,965)
Corporate Services	(\$3,146,933)	(\$3,591,754)	(\$3,717,376)	(\$3,691,977)	(\$3,710,957)	(\$3,723,375)
Finance, Budget, Information Technology & Transformation	(\$1,467,563)	(\$909,561)	(\$865,345)	(\$865,345)	(\$865,345)	(\$865,345)
Fire & Emergency Services	(\$8,849,746)	(\$8,204,366)	(\$8,329,988)	(\$8,436,271)	(\$8,457,258)	(\$8,463,735)
Infrastructure & Engineering Services	(\$25,475,008)	(\$31,909,458)	(\$31,374,690)	(\$31,152,441)	(\$31,011,596)	(\$30,872,395)
Non Departmental	(\$227,422,435)	(\$228,976,048)	(\$251,036,463)	(\$272,152,403)	(\$295,151,873)	(\$316,968,231)
Police Services	(\$2,429,182)	(\$2,452,159)	(\$2,452,159)	(\$2,452,159)	(\$2,452,159)	(\$2,452,159)
Total Revenues	(\$389,715,314)	(\$394,073,275)	(\$421,264,870)	(\$439,798,996)	(\$462,428,158)	(\$484,655,880)

Draft 2024–2027 Multi-Year Budget Tax Funded Staffing Requests

2024 2025 2026 2027 2024-2027 Name FTE FTE FTE FTE **Total FTE** Camp Leaders, CKRecreation Summer 1.92 1.92 Housing Benefits Analyst, Municipal Portable Housing 1.00 1.00 Coordinator Municipal Diversity, Equity, Inclusion and Justice 1.00 1.00 1.00 Coordinator, Mental Health and Wellbeing 1.00 Coordinator, Emergency Management 1.00 1.00 Seasonal Facility Operator, Intercounty Baseball League (IBL) 0.50 0.50 Facility Operator, Erieau Beach Buoy System 0.26 0.26 Council Assistant (0.60)(0.60)Administrative Assistant (1.00)(1.00)Total Municipal Services Tax Funded FTE Request (Excluding Police 4.08 1.00 5.08 & Fire Master Plan Impacts)

Cultivating Growth. Shore

Draft 2024–2027 Multi-Year Budget Base Staffing Requests

2025 **Base FTE Position Description** 2024 2026 2027 Library Page - Non Union Part Time Grade 1 0.06 Library Page - Non Union Part Time Grade 1 0.06 Reading Support Workers - Non Union Student Grade 1 0.26 Special Events Coordinator - Non Union Grade 7 0.50 Planning Technician - Non Union Grade 6 1.00 Planner 1 - Non Union Grade 9 1.00 Leaders - Non-union Student Grade 2 1.92 Public Health Bachelor of Science Nurse - ONA (1.00)Nutrition Coordinator - Non Union Part time (0.80)Dietician - CUPE 12.3 (0.55)Outreach Worker - Non Union Part time (0.35)Financial Analyst I - Non Union Grade 8 MAG 1.00 Dental assistant - CUPE 12.3 (0.70)(1.00)Program Assistant - CUPE 12.3 Program Manager - Non Union Grade 10 (1.00)Housing Services Assistant - Non Union Grade 5 1.00 Tenant Relations Analyst - Non Union Grade 6 1.00 Clerical Assistant Housing - Non Union Student Grade 2 0.29 Housing Benefits Analyst - Non Union Grade 7 1.00 0.00 Case Managers - Non Union Grade 8 Project Manager, Workforce Plan Board - Non Union Grade 10 (1.00)Employment Resource Advisor - Non Union Grade 5 (4.00)Case Worker - Non Union Grade 8 (3.00)Employment Resource Worker - Non Union Grade 8 (3.00)

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Draft 2024–2027 Multi-Year Budget Base Staffing Requests (Cont'd)

Base FTE Position Description	2024	2025	2026	2027		
Employment Training Coach - Non Union Grade 8	(1.00)					
Personnel Support Workers (PSW) - UNIFOR After 24 months Grade	34.03					
Registered Practical Nurse (RPN) - UNIFOR After 24 Months Grade	(0.90)					
Recruitment and Retention Coordinator - Non Union Grade 9	1.00					
Grounds Maintenance - Non union Student Grade 1	0.31					
Clerical Assistant - Non union Student Grade 2	0.62					
RAI Coordinator/Rehabilitation Lead - Non-Union grade 8	1.00					
Restorative aides 24 Month	(1.50)					
Coordinator, DEIJ - Non Union Grade 9	1.00					
Coordinator, Mental Health & Wellbeing - Non Union Grade 9				1.00		
Council Assistant - Non Union Grade 3	(0.60)					
Emergency Management Coordinator - Non Union Grade 9	1.00					
Seasonal Facility Operator CUPE 12.1	0.50					
Project Manager, Facilities - Non Union Grade 9	0.50					
Seasonal Facility Operator CUPE 12.1	0.50					
Auto Service Technician CUPE 12.1	1.00					
Parks Maintenance Student, Grade 1	0.11					
Parks Maintenance Student, Grade 1,			0.11			
Facility Operator Non-union Part Time Grade 4	0.26					
Operations Supervisor - Non Union Grade 9	1.00					
Waste Diversion Technologist - Non Union Grade 9	1.00					
Transfer Station Operator - Lead - Non Union Part time	1.20					
Aadministrative Assistant – Non Union Grade 5			(1.00)			
Police (Various Positions)	16.00	16.00	6.00	5.00		
Total Base FTE	47.62	18.00	5.21	6.00		

Assessment Growth

Assessment Growth Policy & Assessment Growth History



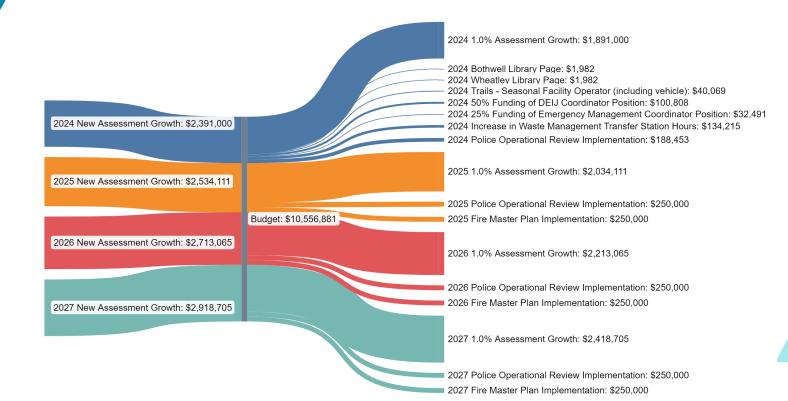
2024–2027 Budgeted Assessment Growth

The draft 2024–2027 Multi-Year Budget includes total assessment growth of \$10.56 million over four years, or a four-year average of 1.24%, which offsets tax rate increases.

As per the Council approved assessment growth policy, the first 1.0% of total assessment (\$1.89 million for 2024) goes directly towards lowering the tax rate in the year following the assessment growth.

The assessment growth over 1.0% of total assessment is allocated toward business cases submitted by departments which have increased costs as a result of that assessment growth, such as increased kilometers of paved roads.

2024 – 2027 Budgeted Assessment Growth



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2024 – 2027 Budgeted Assessment Growth





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Consumer Price Index (CPI)

CPI vs. MPI and CPI Forecast



Consumer Price Index (CPI) vs. Municipal Price Index (MPI)



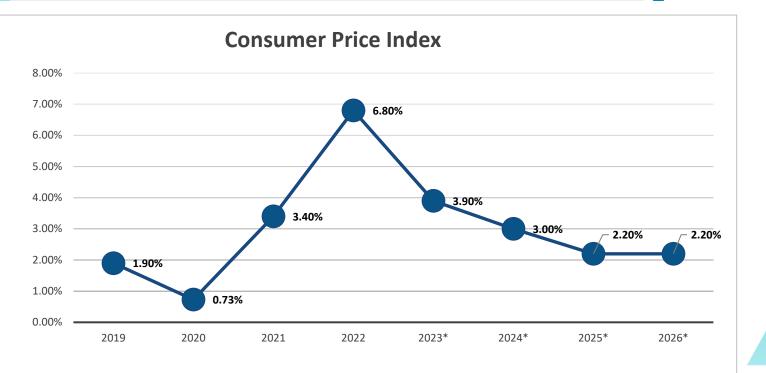
Goods and Services within the CPI:

Food, Shelter, Transportation, Machinery and Equipment, Clothing and Footwear, Health and Personal Care, Household Operations and Furnishings, Recreation Education and Reading, Alcoholic Beverages and Tobacco, Chemicals and Chemical Products

Goods and Services within the MPI:

Labour, Contracted Services, Social Assistance Costs and Transfers, Building Maintenance and Rent, Equipment Purchases and Leases and Maintenance, Financial Costs (write-offs, debt, interest and carrying costs), Specialized Supplies (salt, asphalt, chemicals), Construction Services

CPI Forecast



Source - Bank of Canada Monetary Policy Report

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Capital Budget

Capital Budget Summary



Capital Budget

Chatham-Kent Cultivating Growth, Shore to Shore

Capital Budget is divided into three categories:

- Capital New
- Capital AMP (Asset Management Plan)
- Maintenance / Operations



2024–2027 Multi-Year Capital – Impact on Draft Budget



	Rate Impact %
Capital Levy	1.50%
Capital Inflation	1.45%
Recommended Draft Budget Increase	2.95%

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2024–2027 Capital Investment

2024-2027 Total Capital Investment - \$277M 90 \$84.6 \$83.0 80 \$72.6 70 60 Millions 50 40 30 \$18.5 20 \$8.8 10 \$4.5 \$4.0 \$0.6 \$0.4 0 Engineering General... Reception Operation & Freet SocialHousing Trons Other Environment Bridges Rouds

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Cultivating Growth, Shore to Shore

Tax Information

Overview & Comparitors



Tax Information | Geography Presents Unique Service Challenges

Roadways

- \circ 3,600 lane km paved
- o 3,300 lane km gravel

Bridges

- \circ 850+ with 3m or greater span
- CK has 0.7% of Ontario's population but 5% of the bridges

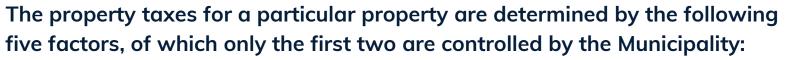
Population Density per sq km (BMA 2022)

- o CK ... 44
- o Windsor ... 1,660
- o Sarnia ... 455
- o London ... 1,068
- o Sudbury ... 54

- o 11 public works garages
- 19 fire stations 3 shared EMS/Fire locations (Blenheim, Thamesville & Tilbury)
- 3 sole EMS bases (Chatham, Wallaceburg & Ridgetown)
- o 11 library branches
- 6 municipally owned and operating cemeteries; 59 inactive/abandoned
- \circ 10 arenas
- 7 outdoor pool locations, 1 with a wading pool & 2 indoor pools
- o 90+ sports fields
- o 4,000 km of drains (20% of Ontario drains)

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Tax Policy



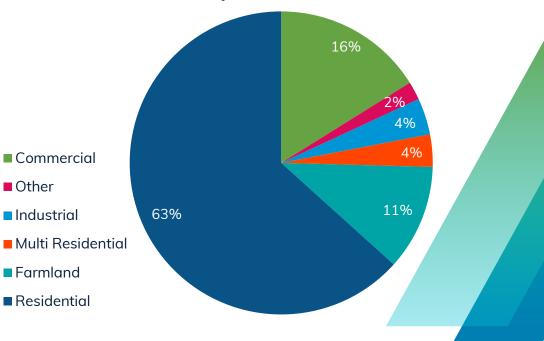
- 1. Council-approved tax levy
- 2. Council-approved tax policy
- 3. Education tax policy (Provincial)
- 4. Change in assessed value of the property (determined by MPAC an independent not-for-profit corporation)
- 5. Provincial legislation

Tax Policy – Tax Distribution

The overall tax levy is supported by all property classes (residential, industrial, commercial, farm, etc.).

The level of support from each property class is best represented by the pie chart reflecting the distribution for 2023.

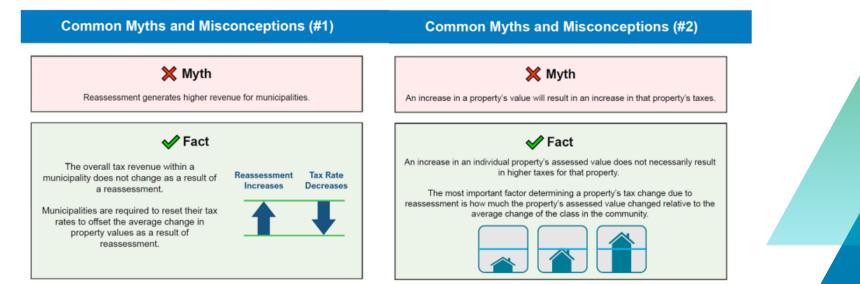
2023 Municipal Taxes



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Tax Policy – Change in Assessment

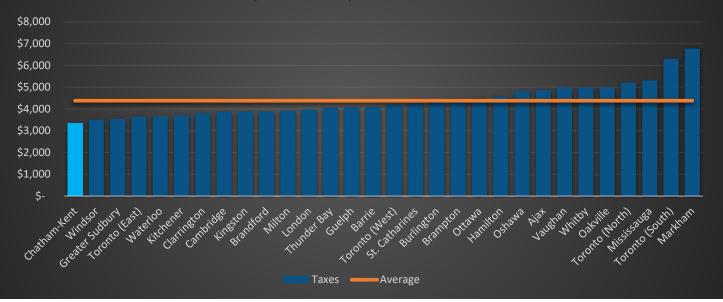
Tax rates are applied to the current value assessment of each property as determined by the Municipal Property Assessment Corporation (MPAC). The municipality <u>does not</u> receive any additional tax revenue when the existing properties in the municipality experience an increase in assessed value as highlighted in the "Myths" below:



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2022 Residential Comparison

Annual Tax Burden of a Detached Bungalow Home in Ontario Municipalities Populations >100,000



Source: 2022 BMA Management Consulting Study

Cultivating Growth, Shore to Shore

Ability to Pay BMA Study

In addition to looking at the overall tax expense, Chatham-Kent looks at residents' ability to pay. This means not only looking at the tax dollars by household, but the average household income.

Municipality	2022 Est. Avg. Household Income	2022 Average Residential Taxes	2022 Property Taxes As A % Of Household Income
Sarnia	\$103,263	\$3,468	3.4%
London	\$92,922	\$3,442	3.7%
Sault Ste. Marie	\$90,180	\$3,479	3.9%
Chatham-Kent	\$81,651	\$3,253	4.0%
Sudbury	\$105,587	\$4,257	4.0%
Windsor	\$78,125	\$3,198	4.1%
Brantford	\$87,781	\$3,661	4.2%
Average of all Ontario Municipalities	\$110,000	\$4,190	3.8%
Median of all Ontario Municipalities	\$103,889	\$4,031	3.9%
Source: 2022 RMA Management Consulting Study			

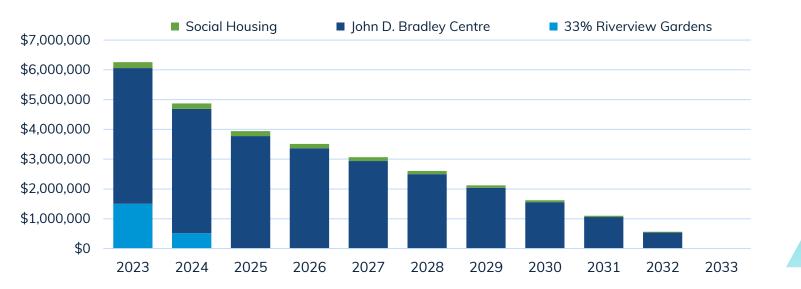
Source: 2022 BMA Management Consulting Study

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Tax Funded Debt



Chatham-Kent has made significant progress in lowering its debt levels since 2010. As of December 2023, the Municipality currently has total debt outstanding of \$28.8M including the PUC. Tax funded debt outstanding is highlighted in the graph below:



Ontario Municipal Financial Sustainability

AMO, FCM, MFOA, ORSTT, OBCM, MARCO



Municipalities in Crisis

- Municipalities are facing increasingly complex challenges such as tackling housing, homelessness, policing challenges and climate change without the financial tools to fund them
- 2024 and 2025 AMP updates will provide evidence of the magnitude of the Infrastructure Gap across Canada
- Ontario municipalities spend almost 1/3 of program spending on services that are provincially funded elsewhere in Canada – including social housing, long term care, EMS, public health, employment and social services and child care
 - Federal and Provincial focus on housing affordability provides an opportunity for all three levels of government to work collaboratively

Time for Review of Municipal Financial Sustainability

Timing is right for a fiscal review – has been 15+ years (2008 and 1998)

Coalition of parties interested in Intergovernmental Advocacy

Need to develop the key financial data – one source of truth

- WHAT EXACTLY DO WE ALL WANT?
- GOAL Detailed explanations of what we want, how large the ask is, and exactly how this will meet the key strategic goals of all levels

Chatham-Kent's Financial Position

Our Balance Sheet is in order

- Substantial reserves (in 1998 we started with close to none)
- Elimination of most external debt
- Assets are aging
 - Asset Management Plan well under way
 - AMP Presentation at November 6 Council meeting
 - Will update our infrastructure gap
- Debt is now an option for Council to consider for new assets and for growth assets now with Development Charges in place
 - Debt Presentation at November 27 Council meeting
 - Successful Community Improvement Plan will result in substantial new funds in future

Conclusion

- All Ontario Municipalities will face very large tax increases for the rest of their terms of Council
- Chatham-Kent is ready to support growth we need our partners to step up to the plate
- Upper-level financial relief will take data collection, substantial lobbying, a coordinated message, cooperation at all levels and time
- Hopeful that with new revenue tools, 2% inflation and increased upper-level funding, the 2028-2031 multi year budget cycle will be more reasonable to property taxpayers

Other Information

Draft Budget Documentation, Community Consultation, Budget Committee Meetings



2024–2027 Budget Information

Available tonight and on our website:

- 2024–2027 Draft Multi-Year Budget Book
- Time and format of community consultations
- Comments and feedback opportunities
- Recorded version of tonight's Opening Night Presentation in AODA accessible format on website by next week

Information to come:

Employment and Labour Relations closed session presentation







November 22nd - Noon

November 23rd - 7pm

Ask questions and give feedback on the 2024–2027 Multi-Year Budget throughout the Facebook Live broadcast



2024 - 2027 Budget Information | Next Steps

Budget Committee Deliberations





November 28th - 6pm

November 29th - 6pm

November 30th - 6pm

Deputations by citizens are welcome on November 28th.

December 5^{th} and 6^{th} if needed

Deputations

